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8		DISTRICT COURT T OF WASHINGTON
9		ATTLE
10	STATE OF WASHINGTON,	NO.
11	Plaintiff,	COMPLAINT
12	v.	
13	FAX.COM, INC., a Delaware corporation;	
14	and FAXID, INC., a California corporation,	
15	Defendants.	
16		
17	1. <u>Intro</u>	<u>oduction</u>
18	1. Plaintiff State of Washington ("Sta	te") brings this action against defendants under
19	the federal Telephone Consumer Protection Act ('	"TCPA"), 47 U.S.C. § 227 et seq, under the
20	Washington Telecommunications Act ("WTA"),	RCW 80.36.540, and under the Washington
21	Consumer Protection Act ("CPA"), RCW 19.86 e	t seq. The State alleges that defendants have been
22	and are continuing to transmit unsolicited comme	rcial faxes to residents, business, and
23	governmental entities in Washington. Transmitting	ng unsolicited commercial faxes is known as "junk
24	faxing." In addition, defendants also illegally use	ed automatic telephone dialing equipment to call
25	hundreds of hospital patient rooms in Washington	1.
26	2. The State seeks a permanent injunc	ction, damages, triple damages, civil penalties,
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costs and attorney's fees, and other equitable relief against defendants for their illegal junk faxing and for their illegal use of automatic dialing equipment.

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II. Jurisdiction and Venue

- 3. This court has jurisdiction under 28 U.S.C. § 1331, 1337(a), 1367, and 47 U.S.C. §
- 4. Venue in this district is proper under 28 U.S.C. § 1391 and 47 U.S.C. § 227(f)(2). The acts complained of occurred in King County, Washington, as well as elsewhere in the Western District of Washington.

III. Parties

- 5. Plaintiff is the State of Washington. It is authorized to bring suit in the public interest on behalf of its citizens under the TCPA, the WTA, and the CPA.
- 6. Defendant Fax.com, Inc. ("Fax.com") is a Delaware corporation. Its principal place of business and mailing address is 120 Columbia, Suite 500, Aliso Viejo, California, 92656. Its president is Kevin Katz. Fax.com was previously named FaxSynergy.com, Inc. Fax.com has compiled a large database of fax telephone numbers. It advertises that its database of over 10 million fax numbers is the largest in the world. Fax.com routinely mass faxes advertisements for other businesses to all or part of its database, and is paid money for this. In the vernacular of the industry, it is a fax-blaster. Fax.com is one of the major fax-blasters in the United States. It derives substantial revenues from the sale and use of its database of fax numbers to fax for itself and its customers. Fax.com actively maintains this database, solicits others to use its services, and reviews the content of the fax advertisements it sends. In relation to Washington, its actions are interstate. Fax.com is legally responsible for its own acts and for the acts of the other named defendant.
 - 7. Defendant FaxID, Inc. ("FaxID") was a California corporation. It dissolved on

- October 1, 1999. Fax.com is the successor-in-interest to FaxID, and it is liable, along with FaxID, for all acts of FaxID. Kevin Katz was the president of FaxID. FaxID changed its name to, merged with, was bought out by, or its business operations were substantially continued by Fax.com. Fax.com has also at various times used the name of FaxID in its business operations. FaxID, like Fax.com, was a fax-blaster. FaxID derived substantial revenues from the sale and use of its database of fax numbers to fax for itself and its customers. It also actively maintained its database, solicited others to use its services, and reviewed the content of the fax advertisements it sent. In relation to Washington, its actions were interstate.
- 8. Fax Broadcasting Systems ("Fax Broadcasting Systems") is a division or d/b/a of defendant Broadcast Marketing Group, LLC ("Broadcast Marketing Group"). Broadcast Marketing Group is or was a California limited liability company. Fax Broadcasting Systems and Broadcast Marketing Group are not defendants in this action at this time. FaxID and Fax.com are the successors-in-interest to Fax Broadcasting Systems and Broadcast Marketing Group and are liable for all acts of Fax Broadcasting Systems and Broadcast Marketing Group alleged as illegal in this complaint. Fax Broadcasting Systems and Broadcast Marketing Group changed its name to, merged with, was bought out by, or its business operations were substantially continued by FaxID and Fax.com. It is unknown at the present time whether Fax Broadcasting Systems and Broadcast Marketing Group were fax-blasters. However, Fax Broadcasting Systems and Broadcast Marketing Group and later Fax.com and FaxID, after they took over their operations, were engaged in building databases of fax telephone numbers. Part of the process they used to build these databases included making automated telephone calls to hospital patient rooms and emergency telephone lines in Washington in violation of federal law. For purposes of federal law, the illegal calls were made in the context of interstate commerce, were controlled and directed by defendants, and were electronically tied in to defendants' California operations. Fax.com and FaxID controlled and directed the illegal telephone call operation originally set up by Fax Broadcasting Systems and Broadcast Marketing Group when the violations of federal law occurred in Washington.

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IV. <u>Defendants' Illegal Business Practices</u>

- 9. Since at least January, 1999 FaxID and Fax.com have been in the business of providing fax advertising services using telephone fax machines, computers, and other devices to transmit unsolicited advertisements to fax machines in Washington. Attached as Exhibits A-R are examples of advertisements that FaxID and Fax.com faxed to Washington citizens.
- 10. FaxID and Fax.com did not receive the express invitation or permission of those to whom the faxes were being sent, and did not have a prior business relationship with those persons. The faxes that FaxID and Fax.com sent were unsolicited commercial faxes, or junk faxes, and thus illegal.
- 11. These unsolicited commercial faxes originated from defendants FaxID and Fax.com. The number 800-992-5329 is assigned to Fax.com at 120 Columbia, Suite 500, Aliso Viejo, California 926565. This number has also been used by FaxID. The faxes list this telephone number as the one recipients should call to be removed from the solicitation list. Defendants' faxes also should have, but generally did not, list its business name and other identifying information as required by law.
- 12. Many recipients also continued to receive junk faxes from FaxID and Fax.com after requesting that they stop. In addition, fax machines owned by governmental entities, including the Washington State Attorney General's Office, were among those receiving unsolicited commercial faxes from these defendants.
- 13. In Washington, many citizens complained about FaxID and Fax.com's conduct to the Washington State Attorney General's Office. At least 70 complaints involving 244 faxes have been filed, and the number is growing. The following matrix lists the citizens who have complained, the number of faxes received from FaxID and Fax.com, the date they received the faxes, the phone number listed in the fax which in part identifies these defendants as the culpable party, and a brief description of the unsolicited fax that was received.

1	AGO Complaint	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
2	100990	George Nickum	1	01/22/99	800-329-5232	Ron Brooke Corp. Travel
3	102811	Warren Stiles	1	08/20/99	800-992-5329 1	Your Permission Please
4					800-965-5329	
5	104913	Todd Rohling	1	09/19/99	800-992-5329	Financial Freedom
6	105743	John Butler	1	09/30/99	800-992-5329 800-965-5329	Your Permission Please
7	106239	James Pearce	1	11/30/99	800-992-5329	Financial Freedom
8	106551	David Mark	1	10/19/99	800-992-5329 800-965-5329	Your Permission Please
10	107037	B.J. Rakes	2	10/15/99 10/15/99	800-992-5329 800-965-5329 800-992-5329	Your Permission Please Corporate Travel
11 12	107313	Carla Plata	1	09/99	800-992-5329 800-965-5329	Your Permission Please
13	107379	Bette Rice	1	11/07/99	800-992-5329	Chiropractic Health Center ²
14	107570	Rod Domrowski	1	10/21/99	800-992-5329	Chiropractic Health Center
15	108189	Randy McPhee	3	11/99 appr. 11/99 appr.	Not visible 800-992-5329 800-965-5329	Chiropractic Health Center Your Permission Please
16				11/99 appr.	800-992-5329	Corporate Travel
17 18	108976	Carol Sund	2	10/29/99 10/18/99	800-992-5329 800-992-5329 800-965-5329	Corporate Travel Your Permission Please
19	110376	Ron Smith	1	11/10/99	800-992-5329 800-965-5329	Your Permission Please
20	110431	Rob Pailca	1	12/16/99	800-992-5329	National Credit Repair
21 22	110538	Ken Young	1	12/10/99	800-992-5329 800-965-5329	Your Permission Please
	110587	Mary Veurink	1	12/99 appr.	800-992-5329	Polzin Chiropractic ³
23	110705	John Maloof	3	12/13/99 12/13/99	800-992-5329 800-992-5329 ⁴	SportsWorld Tours ⁵ SportsWorld Tours
24				12/13/33	000-992-0029	Sportswond rours

¹ Phone #'s clearly identified with FaxID. 1-800-992-5329 is its delete #. 1-800-965-5329 is its sales #.
² Chiropractic Health Center has a 425 local #.
³ Polzin Chiropractic

⁴800# is at footer, and the header says FaxID.

AGO Complaint #	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
<i>"</i>			11/01/99	800-992-5329 800-965-5329	Your Permission Please
111110	Deborah Illman	5	12/6/99	800-992-5329 ⁶	Corporate Travel
			11/99 appr.	800-992-5329	Chiropractic Health Center
			11/99 appr.	800-992-5329	Chiropractic Health Center
			11/99 appr.	800-965-5329	Your Permission Please
			12/13/99	800-992-5329	SportsWorld Tours
111287	Elizabeth	6	12/06/00	800-992-5329	Corporate Travel
	Monroe		04/05/00	800-992-5329	Corporate Travel
			04/21/00	800-992-5329	Ashlea Bollinger Corp. Travel
			03/20/00	800-992-5329	Phone
			03/29/00	800-992-5329	Linda Chapman Corp. Travel
			02/04/00	800-992-5329	Corporate Travel
111823	Ron Ruosche	2	12/09/99	800-992-5329 ⁷	Corporate Travel
111020	Tron readonic	_	12/99 appr.	800-992-5329	Financial Freedom
440740	To an Douglan	4	12/09/99	800-992-5329	Your Permission Please
112712	Tom Boyden	1	12/09/99	800-965-5329	Your Permission Please
				000 000 0020]	
113585	Elizabeth	2	02/04/00	800-992-5329	Linda Chapman Corp. Travel
	Monroe		02/00 appr.	800-992-5329	Your Permission Please
				800-965-5329	
113900	Barbara Slatt	1	02/07/00	800-992-5329	Linda Chapman Corp. Travel
116342	John Kucher	1	03/08/00	800-992-5329	Linda Chapman Corp. Travel
116525	John Maloof	1	03/13/00	800-992-5329	Linda Chapman Corp. Travel
116636	Brian Haskin	2	03/23/00	800-992-5329	Linda Chapman Corp. Travel
			03/23/00	800-992-5329	Phone
117132	Richard Wesley	3	03/20/00	800-992-5329	Phone
	_		03/16/00	800-992-5329	Linda Chapman Corp. Travel
			03/23/00	800-992-5329	Linda Chapman Corp. Travel
117385	Nabisco Biscuit	1	03/20/00	800-992-5329	Phone
118123	Dave Clark,	2	05/22/00	800-992-5329	Sheryl Stein Corp. Travel
	DSHS		04/06/00	800-992-5329	Corporate Travel
118229	Holli Ericksen	2	02/07/00	800-992-5329	Linda Chapman Corp. Travel
		_	03/23/00	800-992-5329	Linda Chapman Corp. Travel
					·
118950	Ann Labe	1	04/07/00	800-992-5329	Corporate Travel

⁵ See 122197; Sports World.
⁶800# is at footer, and the header says FaxID.
⁷800# is at footer, and the header says FaxID.

1	AGO Complaint	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
2	#					
	118953	John Borland	4	03/20/00	800-992-5329	Phone
3				07/22/00	800-992-5329	Linda Chapman Corp. Travel
				02/28/00	800-992-5329	Linda Chapman Corp. Travel
4				12/13/99	800-992-5329	SportsWorld Tours
5	119152	Shirley J. Seigel	1	04/21/00	800-922-5329	Ashlea Bollinger Travel
	120401	Fred Jacobson,	1	05/08/00	800-992-5329	Phone
6		Sno. Golf				
	120765	Richard Mclean		06/14/00	No ID on header	TelProducts
7	120917	Ron Ruosch	9	05/01/00	800-992-5329	Corporate Travel
				05/04/00	800-992-5329	Jane Morgan Corp. Travel
8				02/15/00	800-992-5329_	Linda Chapman Corp. Travel
				unclear	800-992-5329	Your Permission Please
9					800-965-5329	
				unclear	800-992-5329	Corporate Travel
10				unclear	800-992-5329	Financial Freedom ⁸
				03/27/00	800-992-5329	Phone
11				04/07/00	800-992-5329	Corporate Travel
				04/20/00	800-992-5329	Ashlea Bollinger Corp. Travel
12	120919	Elizabeth	1	05/08/00	800-992-5329	Jane Morgan Corp. Travel
		Monroe				
13	120921	Greg Campbell	1	02/09/00	800-992-5329	Linda Chapman Corp. Travel
14	120925	Char Burke	1	02/29/00	800-992-5329	Linda Chapman Corp. Travel
15	121305	Kirk Dunard	2	05/22/00	800-992-5329	Corporate Travel
	121000	Turk Bariara	_	05/22/00	800-992-5329	Corporate Travel
16						
	121322	Mathew Bell	2	05/17/00	800-992-5329	Liz Cordial Corp. Travel
17				05/22/00	800-992-5329	Liz Cordial Corp. Travel
1 /						·
18	121571	Roy Rutherford	1	05/11/00	800-992-5329	Corporate Travel ⁹
1.0	121750	Safeco (Peggy	106	05/22/00	800-992-5329	Corporate Travel
19		Olson)		05/22/00	800-992-5329	Corporate Travel
		0.00,		05/22/00	800-992-5329	Corporate Travel
20				05/22/00	800-992-5329	Corporate Travel
				05/22/00	800-992-5329	Corporate Travel
21				05/22/00	800-992-5329	Corporate Travel
				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
22				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
23				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
24				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
<u>~</u> ⊤				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
25				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
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Broadcast Marketing Systems LLC.No fax attached; complaint only via internet.

1	AGO Complaint	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
2	#					
				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
3				05/22/00	800-992-5329	Corporate Travel
				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
4				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
5				05/22/00	800-992-5329	Sheryl Stein Corp. Travel
				05/22/00	800-992-5329	Corporate Travel
6				05/22/00 05/22/00	800-992-5329 800-992-5329	Corporate Travel
-				05/22/00	800-992-5329	Corporate Travel Corporate Travel
7				05/22/00	800-992-5329	Corporate Travel
<i>'</i>				05/22/00	800-992-5329	Corporate Travel
8				05/22/00	800-992-5329	Corporate Travel
0				05/22/00	800-992-5329	Corporate Travel
9				05/22/00	800-992-5329	Corporate Travel
9				05/22/00	800-992-5329	Corporate Travel
10				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
10				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
11				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
12				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
13				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
14				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
15				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
16				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
17				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
1 /				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
18				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
10				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
19				05/17/00	800-992-5329	Sheryl Stein Corp. Travel
19				05/17/00 05/12/00	800-992-5329 800-992-5329	Sheryl Stein Corp. Travel
20				05/12/00	800-992-5329	Corporate Travel Corporate Travel
20				05/12/00	800-992-5329	Corporate Travel
2.1				05/12/00	800-992-5329	Corporate Travel
21				05/12/00	800-992-5329	Corporate Travel
				05/12/00	800-992-5329	Corporate Travel
22				05/12/00	800-992-5329	Corporate Travel
				05/12/00	800-992-5329	Corporate Travel
23				05/12/00	800-992-5329	Corporate Travel
				05/12/00	800-992-5329	Corporate Travel
24				05/12/00	800-992-5329	Corporate Travel
				05/12/00	800-992-5329	Corporate Travel
25				05/12/00	800-992-5329	Corporate Travel
				05/12/00	800-992-5329	Corporate Travel
26				05/01/00	800-992-5329	Corporate Travel
_				05/01/00	800-992-5329	Corporate Travel

1	AGO Complaint	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
2	#		raxes	Date	on rux	or rux
				05/01/00	800-992-5329	Corporate Travel
3				05/01/00	800-992-5329	Corporate Travel
				05/01/00	800-992-5329	Corporate Travel
4				05/01/00	800-992-5329	Corporate Travel
.				05/01/00	800-992-5329	Corporate Travel
5				05/01/00	800-992-5329	Corporate Travel
7				05/01/00	800-992-5329	Corporate Travel
6				05/01/00	800-992-5329	Corporate Travel
0				05/01/00	800-992-5329	Corporate Travel
_				05/01/00	800-992-5329	Corporate Travel
7				05/01/00	800-992-5329	Corporate Travel
_				05/01/00	800-992-5329	Corporate Travel
8				05/01/00	800-992-5329	Corporate Travel
				05/01/00	800-992-5329	Corporate Travel
9				05/01/00	800-992-5329	Corporate Travel
				05/01/00	800-992-5329	Corporate Travel
10				05/01/00	800-992-5329	Corporate Travel
				05/01/00	800-992-5329	Corporate Travel
11				05/26/00	800-992-5329	Inkjet.com
11				05/26/00	800-992-5329	Inkjet.com
12				05/26/00	800-992-5329	Inkjet.com
14				05/26/00	800-992-5329	Inkjet.com
12				05/26/00	800-992-5329	Inkjet.com
13				05/26/00	800-992-5329	Inkjet.com
				05/26/00	800-992-5329	Inkjet.com
14				05/26/00	800-992-5329	Inkjet.com
				05/26/00	800-992-5329	Inkjet.com
15				05/26/00	800-992-5329	Inkjet.com
				05/26/00	800-992-5329	Inkjet.com
16				05/26/00	800-992-5329	Inkjet.com
				05/26/00	800-992-5329	Inkjet.com
17				05/26/00	800-992-5329	Inkjet.com
1,				05/26/00	800-992-5329	Inkjet.com
18				05/26/00	800-992-5329	Inkjet.com
19	121758	Steve Eckhart	1	05/22/00	800-992-5329	Liz Cordial Corp. Travel
1)	121924	Carl Hassler	6	06/20/00	800-992-5329	Ashlea Bollinger Corp. Travel
20	121924	Call Hassiel	υ	06/20/00	800-992-5329	Sheryl Stein Corp. Travel
20				06/09/00	800-992-5329	Ashlea Bollinger Corp. Travel
2.1				05/22/00	800-992-5329	Liz Cordial Corp. Travel
21				05/11/00	888-850-9238	Sheryl Stevens Corp. Travel
				01/20/00	877-208-3463	Sheryl Stevens Corp. Travel
22					077-200-3403	
23	121945	Fred Holtz	2	05/17/00	800-992-5329	Liz Cordial Corp. Travel
۷۵				05/22/00	800-992-5329	Liz Cordial Corp. Travel
24	121951	Richard	4	04/20/00	800-992-5329	Corporate Travel
		MacLean		06/09/00	800-992-5329	Ashlea Bollinger Corp. Travel
25				06/21/00	800-992-5329	Ashlea Bollinger Corp. Travel
				06/22/00	800-992-5329	Website University
26	122126	George Nickum	1	11/03/99	800-992-5329	Corporate Travel
		· · · · · · · · · · · · · · · · · · ·			I.	<u>ı</u>

1	AGO Complaint	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
2	#					
	122197	Dean	2	01/22/99	FaxID header	SportsWorld Tours
3		Fitzsimmons		12/15/99	800-992-5329	SportsWorld Tours
4	122776	AGO	2	05/09/00	800-992-5329	Phone
5		Bellingham		05/08/00	800-992-5329	Alpha-Omega Travel
6	122590	Gary Jelinick, NOAA	1	06/09/00	800-992-5329	Ashlea Bollinger Corp. Travel
0	122787	AGO Olympia	2	05/08/00	800-992-5329	Phone
7				05/08/00	800-992-5329	Alpha-Omega Travel
8	123007	Bruce McKibben	1	05/22/00	800-992-5329	Liz Cordial Corp. Travel
9	123180	Steve Goldblatt	4	06/21/00	800-992-5329	Ashlea Bollinger Corp. Travel
				06/09/00	800-992-5329	Ashlea Bollinger Corp. Travel
10				12/13/99 unclear	800-992-5329 800-992-5329	SportsWorld Tours Chiropractic Health Center
10				uncieai	000-992-3329	Chiliopractic Fleatti Center
11	123467	AGO Olympia	1	06/21/00	800-992-5329	Ashlea Bollinger Corp. Travel
12	123467	AGO Seattle	1	07/05/00	800-992-5329	North Vancouver Air
13	124297	Janet Lafferty	4	06/21/00	800-992-5329	Ashlea Bollinger Corp. Travel
				06/22/00	800-992-5329	Website University
14				06/27/00 06/29/00	800-992-5329 800-992-5329	Website University Corporate Travel
15	124496	Gary Donovan	1	06/27/00	No ID on header	Corporate Travel
16	125124	Carin Smith,	2	07/12/00	No ID on header	Sheryl Stevens Corp. Travel
17	123124	DVM	2	07/12/00	No ID on header	Corporate Travel
- /	125266	AGO/Public	1	06/14/00	800-992-5329	Telproducts
18		Counsel	·			
	125521	AGO Public	2	07/10/00	None	Liz Cordial Corp. Travel
19		Counsel		07/10/00	None	Corporate Travel
20	125685	Phil Stripling	1	07/11/00	No ID on header	Sheryl Stein Corp. Travel
21	125737	Paul Screenrock	1	07/10/00	No ID on header	Liz Cordial Corp. Travel
	125743	U of W c/o	11	03/20/00	No ID on header	Advance Communications
22		Corey D. Satten		03/23/00	66	Linda Chapman Corp. Travel
• •		·		04/05/00	"	Corporate Travel
23				05/22/00	"	Liz Cordial Corp. Travel
٠.				06/01/00	"	Sheryl Stein Corp. Travel
24				06/09/00 06/21/00	"	Ashlea Bollinger Corp. Travel Ashlea Bollinger Corp. Travel
ا ءِ ا				06/21/00	"	Website University
25				06/27/00	"	Website University
2.				07/10/00	"	Liz Cordial Corp. Travel
26				07/18/00	"	Corporate Travel
ı	•	•				1

1	AGO Complaint	Complainant	# of Faxes	Fax Date	Phone # on Fax	Description of Fax
2	#					
3	126260	Harvey Reis	3	08/02/00	No ID on header	Corporate Travel
				08/02/00	No ID on header	Sheryl Stein Corp. Travel
4				08/02/00	No ID on header	Ashlea Bollinger Corp. Travel
	126818	AGO/Public	1	08/02/00	No ID on header	#1 Vacation Choice - Orlando, FL
5		Counsel				
	126827	King County	1	07/18/00	Unreadable	Bahamas Inventory Blow Out
6		Regional				
		Justice Center				
7	132865	AGO Fiscal	1	09/21/00	No ID on header	Corporate Travel
		Purchasing				
8	90-99-14872	Linda McCune	1	08/06/99	800-992-5329	Your Permission Please
					800-965-5329	
9						
	90-99-15242	Teresa	3	08/06/99	800-992-5329	Your Permission Please
10		Michelssen			800-965-5329	
				06/09/99	800-992-5329	Ashlea Bollinger Corp. Travel
11				09/30/99	800-992-5329	Your Permission Please
					800-965-5329	
12	00.00.45400	L O MU		00/00/00	800-992-5329	Varia Barraiasia a Blassa
	90-99-15196	L.C. Miller	1	08/09/99	800-992-5329	Your Permission Please
13					000-900-0029]	
	70		244			
14	complaints		277			
	complaints					

14. Separate from the acts of illegal junk faxing, Fax Broadcast Systems, Broadcast Marketing Group, FaxID, and Fax.com engaged in a series of acts which culminated in hundreds of illegal telephone calls being made to hospital patient rooms and other emergency medical telephone numbers at the University of Washington Medical Center ("UWMC") on April 28-29, 2000 and May 3, 2000. Fax.com and FaxID are liable for these acts.

15. How this occurred begins with Fax Broadcast Systems, which is a division or d/b/a of Broadcast Marketing Group. Fax Broadcast Systems was in the business of building, compiling, and selling databases of fax numbers throughout the United States. Fax Broadcast Systems contracted with a Washington resident, Mike Salvus, to rent a small closet in his apartment in Bothell, Washington. In that closet Fax Broadcasting Systems set up multiple telephone lines, computers, modems, and special software whose purpose was to automatically dial thousands of

telephone numbers, determine which were connected to fax machines, and compile a database of
those fax numbers. In industry vernacular, the automated dialing equipment is called a "war dialer"
and what defendants were doing is called "casting." Mr. Salvus' location in Bothell, Washington
was advantageous to defendants because it allowed casting throughout the metropolitan Seattle area
without defendants, who were physically in California, incurring long-distance charges for the
thousands of telephone calls they were making to build their database. The operation, nevertheless,
was controlled by defendants from their headquarters in California, and electronic messages,
instructions, and digital commands came from California to the computers and modems in
Washington. Defendants also downloaded to their main computer in California the accumulated list
of fax numbers compiled from the endless calls coming from the rented closet in Bothell.

- 16. Mike Salvus' written contract with Fax Broadcast Systems was signed on April 4, 2000. However, the contract notes that by that date the equipment had already been installed. According to Mr. Salvus, his arrangement with Fax Broadcast Systems dated back to approximately February, 1999.
- 17. On April 5, 2000, Fax.com took over part or all of the operations of Fax Broadcasting Systems. In particular, beginning then Fax.com managed and controlled the operation in Mike Salvus' apartment.
- **18.** On April 28, 2000, beginning at approximately 10 p.m., Fax.com's war dialing equipment began casting on four different telephone lines to the UWMC telephone exchange.
- 19. Because the UWMC is so large and has so many telephones, a complete exchange of 10,000 telephone numbers, the "598" exchange, is assigned to it. Fax.com's equipment appeared to be trying to dial all of the numbers in the exchange. These calls continued until April 29, 2000 at 1:13 a.m. By that time, the telephone company had been able to successfully trace the automated calls. They were coming from Fax.com's telephone lines and equipment in Mr. Salvus' closet.
- **20.** At 1:30 a.m. on August 29, 2000, a deputy sheriff from the Snohomish County Sheriff's Department visited Mr. Salvus. Mr. Salvus assured him the equipment would be cut off

and there would be no further calls to the hospital.

- **21.** On May 3, 2000 at approximately 9:49 a.m., the automated calls began again. These calls, too, were traced to Fax.com's telephone lines and equipment in Mr. Salvus' closet. This time the automated calls lasted until 11:58 a.m.
- **22.** Over 1200 automated telephone calls were made to the UWMC on April 28-29 and May 3, 2000, by Fax.com using the system established by Broadcast Marketing Group and Fax Broadcast Systems.
- 23. The State has reason to believe that Fax.com's operation at Mike Salvus' apartment in Bothell was not its only automated casting operation in Washington, others having been set up by Broadcast Marketing Group and Fax Broadcast Systems and subsequently taken over by Fax.com or FaxID.

V. Causes of Action

- 24. Defendants' conduct violated the federal TCPA. 47 U.S.C. § 227(b)(1)(C) makes it illegal to send unsolicited commercial advertisements to a fax machine. The statute makes junk faxing illegal. Defendants FaxID and Fax.com violated this law. 47 U.S.C. § 227(d)(1)(B) makes it illegal for anyone to sent a fax without clearly indicating in the margins of the fax or on the transmittal page who is sending the fax, the telephone number of the sending fax, the telephone number of the sending machine, and the date and time it is being sent. Defendants FaxID and Fax.com violated this law. 47 U.S.C. § 227(b)(1)(A) makes it illegal to use an automatic telephone dialing system to call a hospital patient room, a hospital, or an emergency telephone number. Defendants Fax.com and FaxID violated this law, too.
- **25.** Defendants' conduct also violated the WTA. RCW 80.36.540 prohibits unsolicited commercial faxing, or junk faxing, much like the federal statute. It also prohibits sending unsolicited faxes to governmental entities, and prohibits the continued sending of faxes to recipients after they have requested it to stop. Defendants FaxID and Fax.com violated this statute.

1	26.	Defendants' conduct also violated the CPA. RCW 19.86.020 makes it illegal to use	
2	misleading and deceptive acts or practices in trade or commerce. RCW 80.36.540(5) makes a		
3	violation of the WTA a per se violation of the CPA. Thus, defendants Fax.com and FaxID's junk		
4	faxing is a per se violation of the CPA.		
5	27.	Defendants' actions also constitute a civil conspiracy and a nuisance under the	
6	common law and statutes of Washington.		
7			
8	VI. Reservation of Rights		
9	28.	The State reserves the right to add additional defendants and causes of action as	
10	information provided by discovery unfolds. It is entirely likely that other key individuals		
11	controlling or directly participating in the illegal business activities of each defendant may be		
12	added, as well as other businesses or individuals who participated in or made use of defendants'		
13	junk faxing operations.		
14			
15		VII. Remedies	
16	29.	The TCPA authorizes the Attorney General of Washington to sue defendants in	
17	federal court.	Remedies available under the TCPA are injunctions, damages of \$500 for each	
18	violation, and triple damages for knowing or willful violations.		
19	30.	The WTA authorizes recovery of actual damages or \$500 per violation, whichever is	
20	greater. It also authorizes any remedy available under the CPA.		
21	31.	The CPA authorizes injunctions, actual damages, triple damages, civil penalties of -	
22	up to \$2,000 per violation, and recovery of costs and reasonable attorney's fees.		
23	32.	Remedies available for civil conspiracy include damages and equitable relief.	
24			
25		VIII. Prayer for Relief	
26	33.	Plaintiff State seeks against defendants:	

1	a.	an injunction prohibiting them from sending unsolicited commercial faxes;
2	b.	an injunction prohibiting them from using automated dialing equipment to
3		connect with any telephone line at a hospital, medical care facility, or
4		emergency telephone line;
5	c.	an injunction prohibiting them from sending faxes to governmental entities;
6	d.	damages of \$500 for each instance of unsolicited junk faxing, which is now
7		217 faxes and counting;
8	e.	damages of \$500 for each instance in which an illegal call was made to the
9		UWMC, which number is approximately 1200 illegal calls;
10	f.	triple damages for each knowing or willful act in violation of the statutes;
11	g.	civil penalties of \$2,000 for each violation of the CPA;
12	h.	costs and reasonable attorney's fees;
13	i.	joint and several liability with regard to the monetary awards; and
14	j.	such other equitable relief as the court thinks is proper.
15		
16	DATED this	day of, 2001.
17		
18		CHRISTINE O. GREGOIRE
19		Attorney General SALLY R. GUSTAFSON Senior Assistant Attorney General
20		Senior Assistant Attorney General
21		ROBERT A. LIPSON, WSBA # 11889
22		Assistant Attorney General Attorneys for Plaintiff
23		State of Washington
24	E/CDC / SES/00050/CO / DE	INIT 2 DOC
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